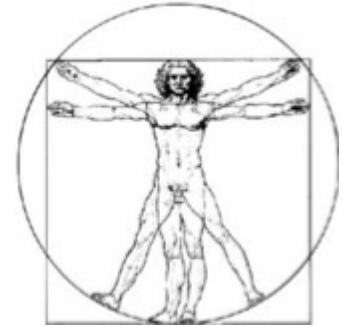


ecbi

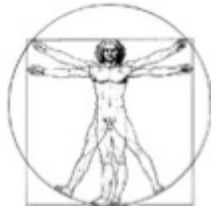


## Linkages within the Paris Agreement

Ian Fry and Manjeet Dhakal

for sustained capacity building in support of international climate change negotiations  
pour un renforcement durable des capacités en appui aux négociations internationales  
sur les changements climatiques

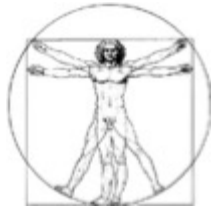
## Context



- The Paris Agreement is a complex set of **linking elements**.
- The linkages between relevant provisions in the Agreement vary as per their **nature and context**, some are **direct, inferred, conceptual, institutional or at group level**.
- The paper titled "**Linkages within the Paris Agreement**" attempts to explore the links between major elements of the Paris Agreement and identifies important missing links.



# Outline of the paper



## Direct linkage elements

- Nationally Determined Contributions
- Market and non-market mechanisms
- Adaptation action and communication
- Finance
- Technology development and transfer
- Capacity Building
- Transparency Framework
- Global Stocktake
- Compliance mechanism

## Conceptual linkage

- The temperature goal
- Gender equality
- Common but Differentiated Responsibilities & Respective Capabilities
- Human rights
- Integrity of all Ecosystems

## Inferred linkages

- Sinks and Reservoirs, including Forests
- Loss and Damage

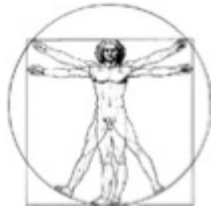
## Institutional linkages

- UNFCCC – Convention
- The Kyoto Protocol
- UN Institutions
- The IPCC

## Collective group linkages

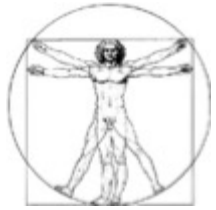
- Developing Country Parties, especially those that are Particularly Vulnerable
- LDC and SIDS
- Local Communities & Indigenous Peoples

# The temperature goal



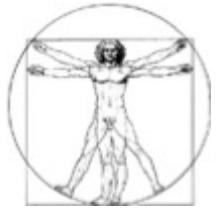
- The temperature goal is a **point of reference** for the entire Agreement.
- It is a clear pivotal point for the development of NDCs and the need to reach a global peaking of GHG.
- It creates a **basis for the Talanoa dialogue** for the reconsideration of NDCs prior to 2020.
- The temperature goal is a **reference point for the adaptation goal** established in Article 7.
- Article 14 (Global Stocktake) states that its purpose is to take stock of the implementation of the Agreement and to assess the collective progress towards achieving the purpose of the Agreement and its **long-term goals**

# Nationally Determined Contributions (NDC)



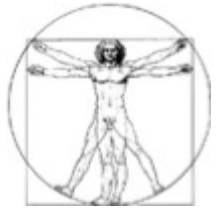
- Article 4 focusses on mitigation efforts linked with global temperature goal
- Ambiguity remains on **what is meant by NDC**
- Also some ambiguity whether an **absolute emission reduction target includes removals**, no explicit linkages to **forest** (Art 5)
- Explains the roles of developed and developing countries
- Includes a complicated concept relating to **mitigation co-benefits** resulting from adaptation actions

# Market and non market mechanism



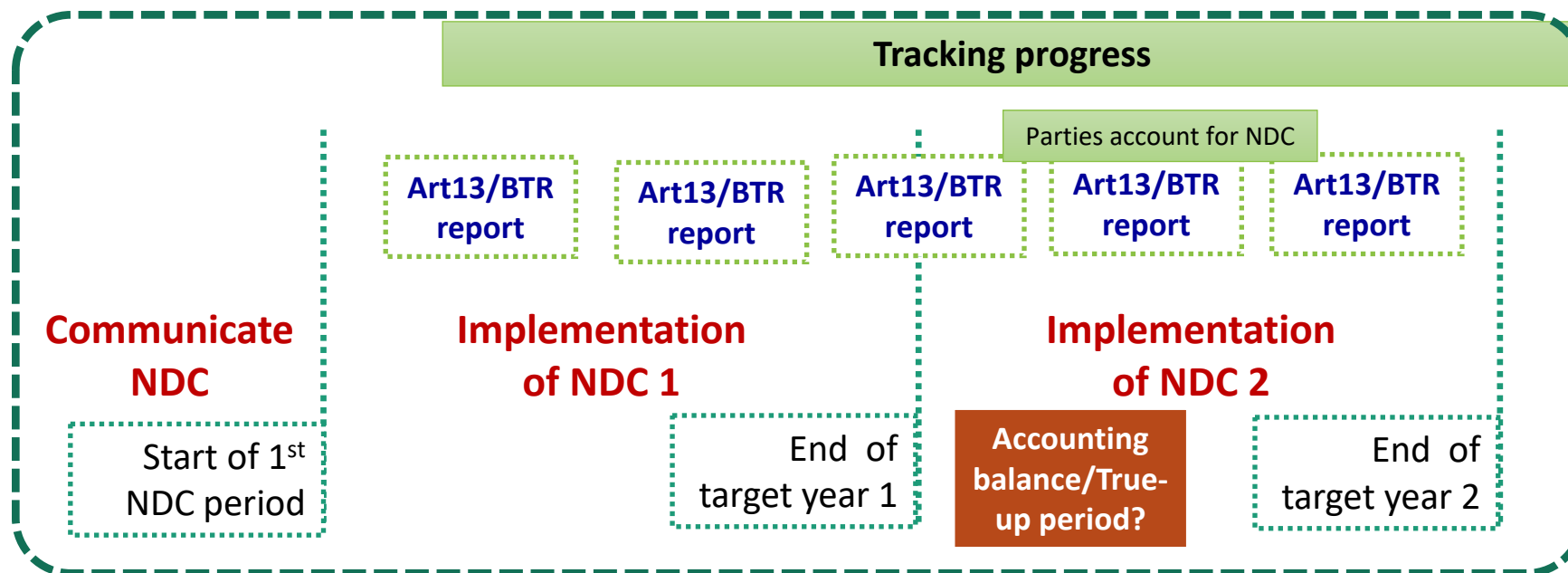
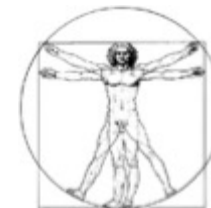
- Three concepts on Article 6 refer to pursuing voluntary cooperation in the implementation of NDCs to allow for **higher ambitions ...**
- The first two institutional arrangements (Art 6.2 & Art 6.4) appear to be clear link to **mitigation outcomes within NDCs.**
- The framework for non-market approaches (Art 6.8) makes reference to **mitigation & adaptation ambition**, and to enhanced public and private sector participation in the implementation of NDCs.

# Transparency



- Article 13 is the most connected Article, and is more about reporting and then reviewing of this reporting.
- There are linkages to
  - the overall **goal** in Article 2,
  - clarity and tracking of **NDCs** and **adaptation actions**,
  - clarity on **support provided and received** in relation to Articles 4 (NDCs), 7 (adaptation), 9 (finance), 10 (technology) and 11 (capacity-building),
  - information to **track progress** of NDCs, information on climate change impacts and adaptation,
  - MPGs for transparency of **action and support**
  - refers to “**transparency-related capacity**” of developing country Parties
  - information for the **Global Stocktake** Article 13.5
- Directly and indirectly linkages of institutional arrangement to other Articles of the Agreement – TER and FMCP

# Linkages within Article 4, Article 6 and Article 13



- How to ensure “**double counting**” is avoided on the basis of a **corresponding adjustment** by Parties for both anthropogenic emissions by sources and removals by sinks covered by their NDCs?
- How to ensure accounting guidance facilitates clarity and transparency of **tracking progress** made by individual countries in **implementing and achieving NDCs**, taking into account provisions in **Article 4 and Article 13**, including review of information related to **Article 6** activities.
- How to **sequence timing** of Article 4 NDCs submitted as **ex-ante information**, with Article 13 tracking of progress, and countries engaging in implementing Article 6 provisions.

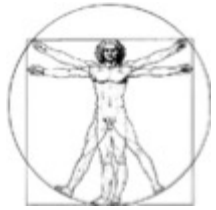
# Adaptation action and communication



- Starts with link between adaptation and mitigation with concept that **the more mitigation action taken the less adaptation action is necessary.**
- The **global adaptation goal** linked to the overall goal of the Agreement.
- Option for adaptation communication to be incorporated with an **NDC**
- **Linkages to finance, technology transfer and capacity building** are defined within the context of “continuous and enhanced international support”.
- Continuation of **developed countries existing obligations** of under the Convention to provide financial resources
- Transparency Framework and global stocktake are back referenced.

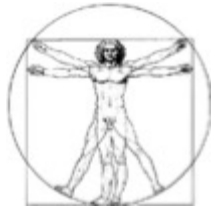
How does information on **adaptation reporting** (backward looking) relate with **adaptation communication** (forward looking)? How does it get through **transparency framework** and inputs to the **global stocktake**?

# Finance



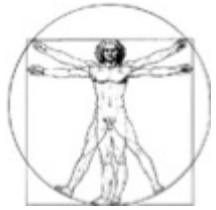
- The overall goal of the Agreement is obliquely referred to in the finance chapter.
- While the process remains to review support provided and mobilized (Article 9.7) and information on support needed and received (Article 13.10), there doesn't appear to be a process whereby these two sets of information can be **matched up**.
- A **disjointed reference** is found with respect to developed country Parties being required to biennially communicate indicative quantitative and qualitative information relating to support (Article 9.5).
- The **direct reference** to other sections of the Agreement is stipulated with respect to the need for the Global Stocktake to take into account the relevant information by developed country Parties and/or Agreement bodies on efforts related to climate finance.

## Finance



- How the information provided on efforts related to **support provided and mobilized** by developed countries (Article 9.7) are linked/matched up to information on **support needed and received** by developing countries (Article 13.10)?
- How to manage the disjointed reference to the provision for developed country Parties to biennially communicate **indicative quantitative and qualitative information** relating to support (Article 9.5).
- How should the finance related information **processed** under the transparency framework feed into global stocktake (Article 14)?

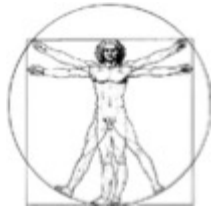
# Loss and Damage



- The last hours discussions on Loss and Damage in Paris left to develop linkages with other elements of the Paris Agreement
- Article 8.3 reference to action and **support** with respect to Loss and Damage creates an inferred link with other articles.
- Both Article 7 and Article 8 make reference to “**early warning systems**” - overlapping language.

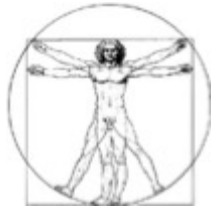
How to **operationalize** the provisions Article 8 building on provisions and the ongoing work on **global stocktake (Article 14)** modalities and **enhanced transparency framework (article 13)**?

# Global Stocktake



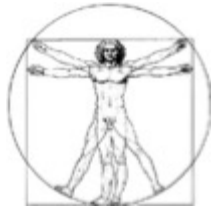
- is a **collective assessment** of the whole of the Agreement.
- The Global Stocktake under Article 14 does not make specific linkages to other Articles of the Agreement, there are back references and many linkages revolve around Global Stocktake.
- **NDCs** are to be communicated every 5 years and these need to be informed by the outcomes of the Global Stocktake.
- The Global Stocktake is required to recognize **adaptation** efforts of developing country Parties, enhance the implementation of adaptation action....
- The Global Stocktake has to take into account relevant information provided by developed country Parties and/or Agreement bodies on efforts related to **climate finance**.
- The **link between the Global Stocktake and Agreement bodies** includes all the various institutions established under the Convention and subsequently linked to the Agreement.

## Conclusion



- The Paris Agreement is an intricate web of **linkages**, some obvious, some inferred.
- Much of the linkages revolve around the **Transparency Framework** which then feeds in to the **Global Stocktake**.
- Hopefully, Parties will use the **Transparency Framework and the Global Stocktake** as a means of encouraging and cajoling more **concrete action**.

# How to address inter-linkages in the context of PAWP



- The **overall structure** of the COP24 outcome could be an opportunity to address inter-linkages and not to lose sight of elements that are directly linked. *(eg: Single comprehensive decision, overarching decision, separate decisions)*
- Linkages can be taken as an **opportunity to bring together** various elements and have centralized discussion and outcome of the discussion is fed to respective elements. *(eg: joint session on APA agenda item 4 and APA agenda item 5)*
- Agreement to **advance discussion in one place** for elements that have multiple location, with an understanding to appropriately place the outcome of the discussion. This could also help to use available time efficiently. *(eg: discussion related to modalities for the accounting of financial resources provided and mobilized ..at SBSTA agenda item 13 and APA agenda item 5)*
- Linkages should not avoid or delay the decision making, rather should serve as **catalyst to make progress on negotiations**.